



Promoting Accountability of Public Resources

AUDITOR GENERAL'S REPORT

**On the Audit of the Financial Statements Audit of the
Mano River Union Road Development & Transport
Facilitation Programme (MRU-RDTFP-I)**

For the Year ended December 31, 2025

June 2026



**P. Garswa Jackson, Sr. FCCA, CFIP, CFC
Auditor General, R.L.**

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Acronyms

Acronyms/Abbreviations/Symbol	Meaning
AG	Auditor General
MRU/RDTFP	Mano River Union Road Development & Transport Facilitation Programme
AfDB	African Development Bank
CHICO	China Henan International Cooperation Group Co. LTD
CFC	Certified Financial Consultant
CFIP	Certified Forensic Investigation Professional
FCCA	Fellow Member of the Association of Chartered Certified Accountants
GAC	General Auditing Commission
GOL	Government of Liberia
IPSAS	International Public Sector Accounting Standards
ISSIAs	International Standards of Supreme Audit Institutions
MPW	Ministry of Public Work
US\$	United state Dollars



AUDITOR GENERAL'S REPORT

June 25 2026

Hon. Roland Layfette Giddings

Minister

Ministry of Public Works

South Lynch Street

Monrovia, Liberia

AUDITOR GENERAL'S REPORT ON THE FINANCIAL STATEMENTS AUDIT OF THE MANO RIVER UNION ROAD DEVELOPMENT AND TRANSPORT FACILITY PROGRAMME (MRU/RDTFP-I) PROJECT FOR THE YEAR ENDED DECEMBER 31, 2025.

Opinion

We have audited the accompanying financial statements of the Mano River Union Road Development and Transport Facility Programme (MRU/RDTFP-I) Project for the year ended December 31, 2025, which comprises the Statement of Receipts and Payments, Statement of Fund Balance and Cash Status, Statement of Comparison of Budget and Actual Amounts, Statement of Financial Position and a summary of significant accounting policies and other explanatory information.

In our opinion, the accompanying financial statements present fairly, in all material respects, the Statement of Receipts and Payments as of December 31, 2025, the Statement of Comparison of Budget and Actual Amounts, and a summary of other accounting policies and other explanatory notes for the year ended in accordance with International Public Sector Accounting Standards (IPSAS) Cash Basis of Accounting.

Basis for Opinion

We conducted our audit in accordance with the International Standards of Supreme Audit Institutions (ISSAIs). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements Section of our report. We are independent of the MRU I Management in accordance with the Code of Ethics for Supreme Audit Institutions together with the ethical requirements that are relevant to our audit of the financial statements in accordance with the Project Implementation Manual (PIM) and we have fulfilled our other ethical responsibilities in accordance with these requirements.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Management's Responsibility

Management is responsible for the preparation and fair presentation of the financial statements in accordance with IPSAS Cash Basis, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is responsible for assessing its ability to continue as a going concern, disclosing, as applicable, matters related to going concerned and using the going concern basis of accounting unless management either intends to cease operations or has no realistic alternative but to do so. The MRU I Management is responsible for overseeing the Project's financial reporting process.

Auditor's Responsibility

Our responsibilities are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

P. Garswa Jackson Sr., FCCA, CFIP, CFC
Auditor General, R.L.

Monrovia, Liberia

June

2026

Statement of Project Management Responsibility

The Project Financial Management Unit (PFMU) of the Ministry of Finance and Development Planning and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project (use the correct title designation) are responsible for the preparation and presentation of the Project's financial statements, which give a true and fair view of the state of affairs of the Project for and as at the end of the financial year ended on December 31, 2025.

This responsibility includes (i) maintaining adequate financial management arrangement and ensuring that these continue to be effective throughout the reporting period, (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the project, (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statement, and ensuring that they are free from material misstatements, whether due to error or fraud, (iv) safeguarding the assets of the project, (v) selecting and applying appropriate accounting policies and (vi) making accounting estimates that are reasonable in the circumstances.

The PFMU and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project accept responsibility for the Project's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards.

The PFMU and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project are of the opinion that the Project's financial statements give a true and fair view of the state of Project's transactions during the financial year ended December 31, 2025, and of the Project's financial position as at that date. The PFMU and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project further confirm the completeness of the accounting records maintained for the Project, which have been relied upon in the preparation of the Project financial statements as well as the adequacy of the systems of internal financial control.

The PFMU and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project confirm that the Project has complied fully with applicable Government Regulations and the terms of external financing covenants, and that Project funds received during the financial year under audit were used for the eligible purposes for which they were intended and were properly accounted for.

Approval of the Project Financial Statements

The Project financial statements were approved by the Project Financial management Unit and the Project Coordinator for AfDB – Mano River Union Road Development and Transport Facility Programme project on February 24th, 2026

**STATEMENT OF RECEIPTS AND PAYMENTS
FOR THE PERIOD ENDED DECEMBER 31, 2025**

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<i>In United States Dollars</i>	Notes	December 31, 2025	December 31, 2024	Cummulative
Receipt				
AfDB Grant & Loan	4	<u>51,601</u>	734,058	3,730,701
Toptal Receipt		<u>51,601</u>	734,058	3,730,701
Payment				
Road Dev't & Mitigation of negative environmental impacts	5	-	-	179,076
Related Developments & Women's empowerment measures	6	61,408	23,121	305,146
Transport Facilitation	7	-	-	13,885
Institutional Support	8	481,831	269,207	3,082,770
Programme Management	9	-	-	-
Total Payments		<u>543,239</u>	292,328	3,580,877
Excess of receipts over payments (payments over receipts)		(491,638)	441,730	149,824
Fund Balance as at beginning		<u>641,462</u>	199,732	-
Cummulative fund balance		<u>149,824</u>	641,462	149,824

The notes on pages 6 to 9 are integral part of these project financial reports

**STATEMENT OF FUND BALANCE AND CASH STATUS
FOR THE PERIOD ENDED DECEMBER 31, 2025**

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<i>In United States Dollars</i>		December 31, 2025	December 31, 2024
A	Fund Balance		
	Balance of Project Fund	641,462	199,732
	Add: Total Receipts during the period	<u>51,601</u>	<u>734,058</u>
	Total Fund available for operations	693,062	933,790
	Less: Total Payments during the period	<u>543,239</u>	<u>292,328</u>
	Balance of project fund at the end of the year	149,824	641,462
B	Cash Status:		
	Pety cash-PIU	1,050	1,050
	Pety cash-NRF	808	808
	Pety cash-Road Sector	1,600	1,600
	ADF Account No. 2100150032544	183	33,545
	Road Sector. 5900150000351	<u>146,183</u>	<u>604,459</u>
	Total Cash on hand and in bank	149,824	641,462
	Difference between A and B	<u><u>-</u></u>	<u><u>-</u></u>

The notes on pages 6 to 9 are integral part of these project financial reports

STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2025 4

14. Analysis of Variance

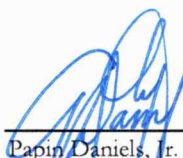
Activities Within Components	Project Allocation US\$	Annual US\$	Actual Expenditure US\$	Variance US\$
Road Dev't & Mitigation of negative environmental impacts	94,515,000	-	-	-
Related Developments & Women's empowerment measures	5,093,860	61,772.52	61,408	365
Transport Facilitation	240,000	-	-	-
Institutional Support	3,410,000	570,564	481,831	88,733.13
Programme Management	-	-	-	-
Total	103,258,860	632,336	543,239	89,098

The notes on pages 6 to 9 are integral part of these project financial reports

STATEMENT OF FINANCIAL POSITION
AS AT DECEMBER 31, 2025

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<i>In United States Dollars</i>	December 31, 2025	December 31, 2024
Assets		
Cash and cash equivalent	<u>149,824</u>	<u>641,462</u>
Total Assets	<u><u>149,824</u></u>	<u><u>641,462</u></u>
Fund Balance		
Grants	<u>149,824</u>	<u>641,462</u>
Accumulated Fund Balance	<u><u>149,824</u></u>	<u><u>641,462</u></u>

 29/06/26
Papin Daniels, Jr.
Director, Donor Financed Projects
PFMU, MFDP

 29/6/26
Rawlings Baco Kesselly
Project Coordinator-MRU
MoPW

The notes on pages 6 to 9 are integral part of these project financial reports

1. Background and Information of the Project

With support from the African Development Bank (AfDB); the MRU/RDTF- program is to boost the post-conflict economic recovery of the Mano River Union area by improving road infrastructure and promoting intra-community trade. The program seeks to improve transport conditions on the roads concerned in order to reduce transport costs, facilitate the free movement of persons and goods between the three (3) countries and improve the living conditions of program area communities. The program concerns the paving of 276.35 km of road network within the MRU, in the area bounded by forested Guinea (Eastern Guinea); Danane, Bolequin, Toulepleu and Tabou Districts in Cote D'Ivoire (West and South West of Cote D'Ivoire); and the counties of Maryland and River Gee in Liberia. The MRU/RDTF project was approved by the African Development Bank on **February 6, 2015** with a grant amount of **USD 103.2586 Million**. The aim of the project is

- i. Paving Karloken- Fish Town (80Km), Harper Junction – Cavally (16km) roads in Liberia including ESMP implementation, community awareness-raising on road safety, public health and safety awareness services and environmental protection, implementation of PAPs and work control supervision;
- ii. Construction of 2 markets and training of women traders in accounting and control and supervision of related development works and women's empowerment
- iii. Construction and equipment of PCJs including weighing/toll stations between Cote D'Ivoire and Liberia border on the Tabou-Harper highway, works control and surveillance, awareness-raising of road users and border control officers on inter-state road transport facilitation measures.
- iv. Study on the preparation of the National Policy for Road Safety and Strategic Environmental Assessment of the Transport Sector and support to ensure the employment of 5 young graduates in the transport sector
- v. Socio-economic impact monitoring/evaluation of the programme in the 3 countries, financial and accounting audit of the programme in the 3 countries, material and logistical support to the programme executing agency in Liberia, technical and security audit of the program, regional monitoring indicators and material and logistical support to MRU

2. Use of Grant Proceeds

The table below sets out the categories of items to be financed out of the grant proceeds, the allocation of the amounts of the grant to each category and the percentage of expenditures for items to be financed in each category:

Category	Amount of grant allocated expressed in US\$	% of expenditure to be financed
Road Dev't & Mitigation of negative environmental impacts	94,515,000	100
Related Developments & Women's empowerment measures	5,093,860	100
Transport Facilitation	240,000	100
Institutional Support	3,410,000	100
Total	103,258,860	

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All categories of expenditure shown in these financial statements are fully financed based on the percentage below:

	% of Expenditure
AfDB	100
Total	100

3. Significant Accounting Policies

Basis of accounting

The financial statements have been prepared in accordance with the Cash Basis International Public Sector Accounting Standards (IPSAS) as adopted by the Government of Liberia and in the manner required by the Project Agreement as required by the African Development Bank Policies and Procedures and PFMU's Financial Management manual.

Reporting currency

Financial reports have been presented in United States Dollars. Transactions denominated in other currencies are translated into United States Dollars and recorded at the rate of exchange ruling at the date of transactions. Balances denominated in other currencies are translated into United States Dollars at the rate of exchange prevailing on the reporting date.

Loan Receipts

Loan from donors for the MRU/RDTF project is recognized and reported in the Statement of Receipt and Payment as income when received and held in a bank account called Special income account for disbursement purposes. All payments for the MRU/RDTF project and activities are made from the special account.

Cash and bank balances

Cash consist of cash in hand and balance at bank. Although there is a suspension posed on the all Liberia's portfolio by the African Development Bank (AfDB), for the MRU/RDTF-1, there was an existing account operated by the project before this suspension was enacted and transaction are still being processed through the Special Account opened during the initial stage of the project. Only major payments under the projects during the period were made through direct payments by the AfDB to consultants, contractors and vendors

Recognition of expenditure

All expenditures are expensed whether they are revenue or capital in nature and income is recognized when funds are received from the African Development Bank.

Tax

The project is 100 percent exclusive of tax.

In United States Dollars

	December 31, 2025	December 31, 2024	Cummulative
4 Funds Received in SA			
ADF -Loan - 2100150032544	-	125,689	3,122,333
TSF - Loan- 5900150000351	-	608,369	608,369
TSF2 - Loan- 2100150033397-P-Z1-DBO-164	-	-	-
Total Funds receive in SA	-	734,058	3,730,701
Third Party Payments			
ADF _Direct Payment	-	56,919	35,955,510
TSF _Direct Payment	-	-	22,338,922
TSF2 _Direct Payment	51,601	-	19,889,293
	51,601	56,919	78,183,724
5 Road Dev't & Mitigation of negative environmental impacts			
<i>Civil Works (80km-Karloken to Fist Town) +ESMP</i>			
Works	-	-	-
Consultant Services	-	-	37,000
Goods	-	-	15,035
Operating Costs	-	-	127,041
	-	-	179,076
<i>Bridge Construction + ESMP</i>	-	-	-
<i>Construction of Road Site Market (2No.)</i>	-	-	-
	-	-	179,076
6 Related Developments & Women's empowerment measures			
<i>Construction Supervision</i>			
Consultant Services	-	-	-
Operating Costs	-	-	15,448
	-	-	15,448
<i>Monitoring & Evaluation</i>			
Consultant Services	-	-	96,018
Operating Costs	1,188	7,741	88,710
	1,188	7,741	184,727
<i>Financial & Technical Audit</i>			
Consultant Services	-	-	24,950
Operating Costs	8,620	15,380	24,000

In United States Dollars

	December 31, 2025	December 31, 2024	Cummulative
	8,620	15,380	48,950
Technical/Road Safety Audit			
Consultant Services	-	-	-
Operating Costs	-	-	4,420
	-	-	4,420
HIV/AIDS, Malaria, Ebola and Gender Sensitization	-	-	-
Women Empowerment	51,601	-	51,601
	61,408	23,121	305,146
7 Transport Facilitation			
Cross Country Vehicles	-	-	-
Office Equipment & Accessories (IT & others)			
Consultant Services	-	-	-
Operating Costs	-	-	-
Goods	-	-	13,885
	-	-	13,885
	-	-	13,885
8 Institutional Support			
Road Improvement Activities			
Consultant Services	10,000	55,392	68,680
Operating Costs	5,859	62,446	276,916
Goods	-	32,531	276,798
Works	-	2,462	5,862
	15,859	152,831	628,255
Project Coordination Support			
Consultant Services	282,681	16,048	551,817
Operating Costs	94,175	47,203	396,826
Goods	68,972	13,933	134,916
Training	-	39,192	39,192
Works	20,144	-	20,144
	465,972	116,376	1,142,894
	481,831	269,207	1,771,149
Compensation of PAPS	-	-	1,311,621

In United States Dollars

December 31, 2025	December 31, 2024	Cummulative
481,831	269,207	3,082,770

9 Programme Management

Programme Management

-	-	-
-	-	-

10 Cash receipts through the Special Account

IDA grant	51,601	734,058	3,730,701
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11 Cash paid

Road Dev't & Mitigation of negative environmental impacts	-	-	179,076
Related Developments & Women's empowerment measures	61,408	23,121	305,146
Transport Facilitation	-	-	13,885
Institutional Support	481,831	269,207	3,082,770
Programme Management	-	-	-
Total Payments	543,239	292,328	3,580,877

Note:

The third party payments of **US\$51,600.50** which are direct payments have been extracted from the total funds receipt and the total payments made. These are payments made on behalf of the project by the African Development Bank and thus required disclosures. These payments are available for review upon request by the auditors

PROJECT DESIGNATED ACCOUNT STATEMENT

11

Account Number: 001USD21320509423/001USD21320509424
/001USD21320509426
Account Type: Current Account
Depository Bank (s): LBDI
Address: 9th Street, Sinkor
Monrovia, Liberia

Currency: United States Dollar

	December 31, 2025	December 31, 2024
Total Grant Received	51,601	734,058
Total grant income reported	51,601	734,058
Amount spent	543,239	292,328
Balance as at beginning	641,462	199,732
Balance as at December 31, 2025	149,824	641,462
Closing Balance Consist of:		
Pety cash-PIU	1,050	1,050
Pety cash-NRF	808	808
Pety cash-Road Sector	1,600	1,600
ADF Account No. 2100150032544	183	33,545
TSF Account No. 5900150000351	-	-
Road Sector. 5900150000351	146,183	604,459
PAP -IB- 1219440978600102	-	-
	149,824	641,462

Disbursement Reconciliation Statement

Annex A

Project Name: MANO RIVER UNION ROAD DEVELOPMENT & TRANSPORTATION PROGRAMME (MRU/RDTFP) 1
For the period ended December 31, 2025

Direct payments to contractors & consultants		Loan/Grant Number	5900150000351
	Name of Consultant/Contractor		
<i>Currency of Direct Payment(DP)</i>			<i>USD</i>
1	<i>Disbursement request submitted to the Bank</i>		
	Direct Payment- Request No. 0008NG	AIM Consultant Limited	3,972.86
	Direct Payment- Request No. 0009NG	AIM Consultant Limited	4,567.86
	Direct Payment- Request No. 0010NG	AIM Consultant Limited	4,639.86
	Direct Payment- Request No. 0012NG	AIM Consultant Limited	6,017.36
	Direct Payment- Request No. 0015NG	AIM Consultant Limited	4,844.86
	Direct Payment- Request No. 0016NG	AIM Consultant Limited	10,395.68
	Direct Payment- Request No. 0017NG	AIM Consultant Limited	14,919.50
2	Total disbursement request submitted		49,357.98
3	<i>Disbursement made by the Bank to the Contractors & Consultants</i>		
	Direct Payment- Request No. 0008NG	AIM Consultant Limited	3,972.86
	Direct Payment- Request No. 0009NG	AIM Consultant Limited	4,567.86
	Direct Payment- Request No. 0010NG	AIM Consultant Limited	4,639.86
	Direct Payment- Request No. 0012NG	AIM Consultant Limited	6,017.36
	Direct Payment- Request No. 0015NG	AIM Consultant Limited	4,844.86
	Direct Payment- Request No. 0016NG	AIM Consultant Limited	10,395.68
	Direct Payment- Request No. 0017NG	AIM Consultant Limited	14,919.50
	<i>Total disbursement by the Bank</i>		49,357.98
Discrepancy (2) - (3) to be explained /v			-

Note: All the above payments were made through the project loan with the request from Ecowas.

Disbursement Reconciliation Statement

Annex B

Project Name: MANO RIVER UNION ROAD DEVELOPMENT & TRANSPORTATION PROGRAMME (MRU/RDTFP) 1
For the period ended December 31, 2025
Special Account

Loan/Grant Number 2100150033397

<i>Currency of Special Account (SA)</i>		<i>Name of Consultant/Contractor</i>	<i>USD</i>
1	<i>Advances disbursed to the special account /ii</i>		
	Direct Payment- Request No. 0165	United Family for Reconstruction	20,640.20
	Direct Payment- Request No. 0166	United Family for Reconstruction	30,960.30
2	Total disbursement request submitted		51,600.50
3	<i>Disbursement made by the Bank to the Contractors & Consultants</i>		
	Direct Payment- Request No. 0165	United Family for Reconstruction	20,640.20
	Direct Payment- Request No. 0166	United Family for Reconstruction	30,960.30
	Total disbursement by the Bank		51,600.50
	Discrepancy (2) - (3) to be explained /v		-

Disbursement Reconciliation Statement

Annex B (2)

Project Name: MANO RIVER UNION ROAD DEVELOPMENT & TRANSPORTATION PROGRAMME (MRU/RDTFP) 1

For the period ended December 31, 2025

Special Account

Loan/Grant Number 2100150033397

<i>Currency of Special Account (SA)</i>		<i>Name of Consultant/Contractor</i>	<i>USD</i>
<i>1 Advances disbursed to the special account /ii</i>			
Direct Payment- Request No. 0014		Shaanxi Construction Engineering Group	569,852.62
Direct Payment- Request No. 0018		Shaanxi Construction Engineering Group	243,090.11
2 Total disbursement request submitted			812,942.73
3 Disbursement made by the Bank to the Contractors & Consultants			
Direct Payment- Request No. 0014		Shaanxi Construction Engineering Group	569,852.62
Direct Payment- Request No. 0018		Shaanxi Construction Engineering Group	243,090.11
Total disbursement by the Bank			812,942.73
Discrepancy (2) - (3) to be explained /v			-

Note: Direct payments made to Ecowas through their request.

Mano River Union Road Development & Transport Facilitation Programme (MRU/RDTFP) Phase I

Annex C

Fixed Assets Schedule

	Asset Type	Asset Description	Asset Value/Cost USD	Asset Identification number	Asset Location
1	Office Equipment	Voltage Regulator	225.00	MRU/RDTFP/MPW/AfDB/VR-001	Programme Coord't
2	Office Equipment	Paper Cutter	75.00	MRU/RDTFP/MPW/AfDB/PAC-001	Admin. Officer
3	Office Equipment	Safe	480.00	MRU/RDTFP/MPW/AfDB/SAFE-001	Project Accountant
4	Office Equipment	Generator	1,350.00	MRU/RDTFP/MPW/AfDB/GEN-001	Office
5	Office Equipment	Executive Lockable Cabinet	380.00	MRU/RDTFP/MPW/AfDB/LC-001	Engr. Deena Cooper Morgan
6	Office Equipment	Executive Lockable Cabinet	380.00	MRU/RDTFP/MPW/AfDB/LC-002	Engr. Samukai Konneh
7	Office Equipment	Filing Cabinet	175.00	MRU/RDTFP/MPW/AfDB/FC-001	Environmental Officer
8	Office Equipment	Filing Cabinet	175.00	MRU/RDTFP/MPW/AfDB/FC-005	Engr. Tarlee
9	Furniture	Mini Conference Table	650.00	MRU/RDTFP/MPW/AfDB/MCT-001	Engr. Tarlee
10	Computer	Laptop (Dell Inspiron)	1,225.00	MRU/RDTFP/MPW/AfDB/AMCU/LP-001	Robertha James
11	Office Equipment	Mini Ice Box	175.00	MRU/RDTFP/MPW/AfDB/MIB-001	Engr. Samukai Konneh
12	Vehicles	Toyota Prado	58,500.00	MRU/RDTFP/MPW/AfDB/VEH-001	Project Enrg. Tarlee
13	Vehicles	Toyota Land Cruiser Hard Top	49,000.00	MRU/RDTFP/MPW/AfDB/VEH-002	Turned over to MPW
14	Vehicles	Toyota Hilux Double Cabin Pick-up	35,000.00	MRU/RDTFP/MPW/AfDB/VEH-003	Turned over to MPW
15	Total		147,790.00		

Mano River Union Road Development & Transport Facilitation Programme (MRU/RDTFP) Phase I

Annex

Project Commitment Schedule
As at December 31, 2025

		Contact Amount	Disbursed	Commitment
Works		\$	\$	\$
China Henan International Company (CHICO)	Civil Works (80km-Karloken to Fish Town) +ESMP	76,616,877.30	75,416,906.29	1,199,971.01
		76,616,877.30	75,416,906.29	1,199,971.01