



Promoting Accountability of Public Resources

# AUDITOR GENERAL'S REPORT

On the Financial Statements Audit of the  
Liberia Urban Resilience Project (LURP) For  
the Year Ended December 31, 2024

Grant Number: LURP-P169718  
Credit Number: IDA V3930



May 2025

P. Garswa Jackson, Sr., FCCA, CFIP, CPA  
Auditor General, R. L.

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Acronyms	Meaning
AG	Auditor General
ASU	Accounting Service Unit
CBL	Central Bank of Liberia
CFC	Certified Financial Consultants
CFIP	Certified Forensic Investigation Professional
COBIT	Control Objectives for Information and Related Technology
COSO	Committee of Sponsoring Organization of the Treadway Commission
FCCA	Fellow Member of the Association of Chartered Certified Accountants
FY	Fiscal Year
GAC	General Auditing Commission
GOL	Government of Liberia
IAD	Internal Audit Department
IFMIS	Integrated Financial Management Information System
IPSAS	International Public Sector Accounting Standard
ISSAI	International Standards of Supreme Audit Institutions
IT	Information Technology
LD	Liberian Dollars
LRA	Liberia Revenue Authority
LURP	Liberia Urban Resilience Project
MFDP	Ministry of Finance and Development Planning
MPW	Ministry of Public Works
PFM Act	Public Financial Management Act of 2009
PFM Regulations	Public Financial Management Regulations of 2009
PFMU	Project Financial Management Unit
PIM	Project Implementation Manual
PMU	Project Management Unit
PPCA	Public Procurement & Concessions Act
PPCC	Public Procurement & Concessions Commission
USD	United States Dollars



June 26, 2025

Hon. Roland Layfette Giddings

**Minister**

Ministry of Public Works

Lynch Street

Monrovia, Liberia

Dear Hon. Giddings:

**Ref: AUDITOR GENERAL'S REPORT ON THE FINANCIAL STATEMENTS AUDIT OF LIBERIA URBAN RESILIENCE PROJECT (LURP), Grant Number: LURP- P169718; Credit Number: IDA V3930 FOR THE YEAR ENDED DECEMBER 31, 2024**

### **Opinion**

We have audited the accompanying financial statements of the Liberia Urban Resilience Project (LURP), Grant Number: LURP- P169718; Credit Number: IDA V3930 for the year ended December 31, 2024, which comprise Statements of Receipts and Payments, Statement of Comparison of Budget and Actual Amounts and a summary of significant accounting policies and explanatory information.

In our opinion, the accompanying Statements of LURP present fairly in all material respects, the Statement of Receipts and Payments as at December 31, 2024, Statement of Comparison of Budget and Actual Amounts and a summary of other accounting policies and other explanatory notes for the year then ended in accordance with International Public Sector Accounting Standards (IPSAS) Cash Basis of Accounting.

### **Basis for opinion**

We conducted our audit in accordance with International Standards of Supreme Audit Institutions. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the entity in accordance with the Code of Ethics for Supreme Audit Institutions together with the ethical requirements that are relevant to our audit of the financial statements in accordance with the World Bank guideline and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### **Management Responsibility for the Statement of Receipts and Payments**

Management is responsible for the preparation and fair presentation of the Statement of Receipts and Payments in accordance with International Public Sector Accounting Standards (IPSAS) Cash Basis of Accounting and for such internal control as Management determines is necessary to enable the preparation of Statement of Receipt and Payment that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is responsible for assessing

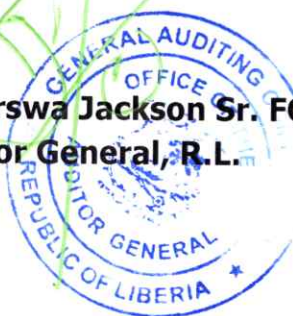
its ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to cease operations, or has no realistic alternative but to do so. The LURP Management is responsible for overseeing the Project's financial reporting process.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on Statement of Receipts and Payments based on our audit. We conducted our audit in accordance with International Standards of Supreme Audit Institutions (ISSAI) and the World Bank Guidelines. Those standards and the applicable World Bank guidelines required that we comply with the ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the Statement of Receipts and Payments are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Statement of Receipts and Payments. The procedures selected depends on the auditor's judgment, including the assessments, the auditor considers internal controls relevant to the entity's preparation and fair presentation of the Statement of Receipts and Payments in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of evaluating the appropriateness of accounting policies used and the reasonableness of the accounting estimates made by management, as well as evaluating the overall presentation of the Statement of Receipts and Payments.

**P. Garswa Jackson Sr. FCCA, CFIP, CFC**  
**Auditor General, R.L.**



**Monrovia, Liberia**  
**June 2025**

## **Financial Statements**



**Statement of Project Management Responsibility**

The Project Financial Management Unit (PFMU) of the Ministry of Finance and Development Planning and the Project Coordinator for Liberia Urban Resilience project are responsible for the preparation and presentation of the Project's financial statements, which give a true and fair view of the state of affairs of the Project for and as at the end of the financial year ended on December 31, 2024.

This responsibility includes (i) maintaining adequate financial management arrangement and ensuring that these continue to be effective throughout the reporting period, (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the project, (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statement, and ensuring that they are free from material misstatements, whether due to error or fraud, (iv) safeguarding the assets of the project, (v) selecting and applying appropriate accounting policies and (vi) making accounting estimates that are reasonable in the circumstances.

The PFMU and the Project Coordinator for Liberia Urban Resilience project accept responsibility for the Project's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public Sector Accounting Standards.

The PFMU and the Project Coordinator for Liberia Urban Resilience project are of the opinion that the Project's financial statements give a true and fair view of the state of Project's transactions during the financial year ended December 31, 2024, and of the Project's financial position as at that date. The PFMU and the Project Coordinator for Liberia Urban Resilience project further confirm the completeness of the accounting records maintained for the Project, which have been relied upon in the preparation of the Project financial statements as well as the adequacy of the systems of internal financial control.

The PFMU and the Project Coordinator for Liberia Urban Resilience project confirm that the Project has complied fully with applicable Government Regulations and the terms of external financing covenants, and that Project funds received during the financial year under audit were used for the eligible purposes for which they were intended and were properly accounted for.

**Approval of the Project Financial Statements**

The Project financial statements were approved by the Project Financial management Unit and the Project Coordinator for Liberia Urban Resilience project on February 7, 2025

## **GENERAL INFORMATION**

### **PROJECT MANAGEMENT TEAM**

**Project Financial Management Unit:** Papin Daniels, Jr, CA, CPA, CFE  
Unit Director  
Project Financial Management Unit (PFMU)

Leroy N. Fendor, CA, CPA  
Deputy Director

Subozu Kollie, CFE, CA, CPA  
Project Internal Auditor

**Registered Office:** Project Financial Management Unit (PFMU)  
Ministry of Finance  
Broad and Mechlin Street  
Liberia

**Project Implementation Unit:** Gabriel S. Flaboe, Sr  
Project Coordinator  
Liberia Urban Resilience Project (LURP)

**Project Location:** Ministry of Public Works  
Paynesville  
Liberia

**Bankers:** Ecobank Liberia Limited  
11<sup>th</sup> Street Sinkor  
Monrovia



**STATEMENT OF RECEIPTS AND  
PAYMENTS  
FOR THE PERIOD ENDED DECEMBER 31,  
2024**

**2**

<i>In United States Dollars</i>	Note s	<b>December 31, 2024</b>	December 31, 2023	Cummulati ve
<b>Receipt</b>				
IDA Funding Source	<b>4</b>	<b>2,908,990</b>	2,181,060	5,483,649
<b>Total Receipt</b>		<b>2,908,990</b>	2,181,060	5,483,649
<b>Payment</b>				
Climate Resilient Infrastructure and Urban Upgrading	<b>5</b>	<b>517,900</b>	-	517,900
Strengthening Integrated Resilient Urban Development Capacity	<b>6</b>	<b>345,006</b>	48,713	393,720
Project Management	<b>7</b>	<b>687,519</b>	754,985	1,442,504
Project Preparatory Advance	<b>8</b>	<b>-</b>	1,365	124,386
<b>Total Payments</b>		<b>1,550,426</b>	805,063	2,478,510
<b>Excess of receipts over payments (payments over receipts)</b>		<b>1,358,564</b>	1,375,996	3,005,140
<b>Fund Balance as at beginning</b>		<b>1,646,576</b>	270,579	-
<b>Cummulative fund balance</b>		<b>3,005,140</b>	1,646,576	3,005,140

*The notes on pages 6 to 8 are integral part of these  
project financial reports*

**STATEMENT OF FUND BALANCE AND CASH STATUS  
FOR THE PERIOD ENDED DECEMBER 31, 2024**

**3**

<i>In United States Dollars</i>		<b>December 31, 2024</b>	December 31, 2023
<b>A</b>	<b>Fund Balance</b>		
	<b>Balance of Project Fund</b>	<b>1,646,576</b>	270,579
	Add: Total Receipts during the period	<b>2,908,990</b>	2,181,060
	Total Fund available for operations	<b>4,555,565</b>	2,451,639
	Less: Total Payments during the period	<b>1,550,426</b>	<b>805,063</b>
	<b>Balance of project fund at the end of the year</b>	<b>3,005,140</b>	1,646,576
<b>B</b>	<b>Cash Status:</b>		
	Cash at Bank	<b>3,005,140</b>	1,646,576
	<b>Total Cash on hand and in bank</b>	<b>3,005,140</b>	1,646,576
	<b>Difference between A and B</b>	<b>-</b>	<b>-</b>

*The notes on pages 6 to 8 are integral part of these project financial reports*

**STATEMENT OF COMPARISON OF BUDGET AND ACTUAL AMOUNTS FOR THE FISCAL YEAR  
DECEMBER 31, 2024**

Analysis of Variance		Activities Within Components			Project Allocation		Annual		Actual Expenditure		Variance	
					US\$		US\$		US\$		US\$	
Component 1					30,000,000		1,457,794		517,900		939,893	
Component 2					6,000,000		2,405,189		345,006		2,060,182	
Component 3					4,000,000		1,053,905		687,519		366,385	
<b>Total</b>					<b>40,000,000</b>		<b>4,916,887</b>		<b>1,550,426</b>		<b>3,366,461</b>	

*The notes on pages 6 to 8 are integral part of these project financial reports*


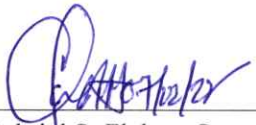
**Variance Explanation**

Under Component 1, the consultancy for the feasibility studies and detailed designed was terminated due to non-performance from the consultant. The termination also resulted to the non-implementation of the ESIA and RAP report preparation. Under component 2, Expenditures were not incurred for the capacity development for the two (2) municipalities, Monrovia City Corporation (MCC), Paynesville City Corporation (PCC) and the Ministry of Public Works because of delay in the preparation of concept notes, the Solid Waste Management (SWM) and financing plan has not been approved, and there was also delay in the procurement process of MCC Emergency SWM equipment for Whein Townand under component 3, monitoring and evaluation and grievance redress mechanism activities also delayed.



STATEMENT OF FINANCIAL POSITION  
AS AT DECEMBER 31, 2024

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	December 31, 2024	December 31, 2023
<i>In United States Dollars</i>		
Notes		
<b>Assets</b>		
Cash and cash equivalent	<u>3,005,140</u>	<u>1,646,576</u>
Total Assets	<u>3,005,140</u>	<u>1,646,576</u>
<b>Fund Balance</b>		
Grants	<u>3,005,140</u>	<u>1,646,576</u>
Accumulated Fund Balance	<u>3,005,140</u>	<u>1,646,576</u>
 Feb 7, 2025		
Parvin Daniels, Jr. Director, Donor Financed Projects PFMU, MFDP	Gabriel S. Flaboe, Sr Project Coordinator-LURP MPW	

*The notes on pages 6 to 8 are integral part of these project financial reports*

## NOTES TO FINANCIAL STATEMENTS

### 1. Background and Information of the Project

With support from the World Bank (WB); the Liberia Urban Resilience -project is to enhance urban living conditions and climate resilience in Greater Monrovia, and to strengthen municipal and institutional capacities for integrated urban management. The LUR project was approved by the World Bank on November 2, 2021 with a Preparatory advance amount of USD 2 Million. The aims of the project are:

- i. To improve basic infrastructure and services in selected poor and vulnerable neighborhoods and markets and strengthen flood and climate resilience. An area-based approach will be implemented that takes a multisectoral and comprehensive resilient urban upgrading approach, considering the interconnected needs of the target neighborhoods and markets. Infrastructure to be upgraded will be designed to meet climate resilient standards and incorporate adaptation and mitigation benefits where possible;
- ii. To support capacity building of municipalities and institutions associated with resilient urban development and flood risk management in the Greater Monrovia Area. Capacity building activities are intended to contribute to better planning, increasing fiscal space, and improved coordination, which in turn are intended to contribute to improved management, operation, and maintenance of infrastructure. The component will finance technical assistance to review and update the 2009 Master Plan and will be based on analytical work from the Bank10 and others to assist in identifying short, medium, and long-term resilient investments in the city;
- iii. To finance the Project Management Unit (PMU) activities related to project coordination, safeguards implementation, M&E, procurement, etc. Operational costs to support efficient management of the project will be included.
- iv. To mitigate situations of urgent need and allows for the rapid reallocation of funding in the event of a natural disaster or crisis that has caused, or is likely to imminently cause, a major adverse economic and/or social impact.

### 2. Use of Grant Proceeds

The table below sets out the categories of items to be financed out of the grant proceeds, the allocation of the amounts of the grant to each category and the percentage of expenditures for items to be financed in each category:

Category	Amount of grant allocated expressed in US\$	% of expenditure to be financed
Resilient Urban Upgrading in Greater Monrovia	30,000,000	100
Strengthening Integrated Resilient Urban Development Capacity	6,000,000	100
Project Management	4,000,000	100
<b>Total</b>	<b>40,000,000</b>	

All categories of expenditure shown in these financial statements are fully financed based on the percentage below:

	% of Expenditure
IDA	100
<b>Total</b>	<b>100</b>

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## **NOTES TO FINANCIAL STATEMENTS** *(continued)*

### **3. Significant Accounting Policies**

#### **Basis of accounting**

The financial statements have been prepared in accordance with the Cash Basis International Public Sector Accounting Standards (IPSAS) as adopted by the Government of Liberia and in the manner required by the Project Grant Agreement as required by the World Bank's Operating Policies and Procedures and PFMU's Financial Management manual.

#### **Reporting currency**

Financial reports have been presented in United States Dollars. Transactions denominated in other currencies are translated into United States Dollars and recorded at the rate of exchange ruling at the date of transactions. Balances denominated in other currencies are translated into United States Dollars at the rate of exchange prevailing on the reporting date.

#### **Loan Receipts**

Loan from donors for the LURP project is recognized and reported in the Statement of Receipt and Payment as income when received and held in a bank account called designated income account for transitory purposes. Amounts approved for disbursement are transferred from the designated account into another bank account called the operational account. All payments for the LURP project and activities are made from the designated account.

#### **Cash and bank balances**

Cash consist of cash in hand and balance at bank.

#### **Recognition of expenditure**

All expenditures are expensed whether they are revenue or capital in nature and income is recognized when funds are received from the World Bank.

#### **Tax**

The project is 100 percent inclusive of tax. Taxes are withheld on consultants and vendors.



**NOTES TO THE FINANCIAL  
STATEMENTS** *(continued)*

*In United States Dollars*

	<b>December 31, 2024</b>	December 31, 2023	Cummulative
<b>4 Funds Received in DA</b>			
IDA Grant No. E0410	<b>2,908,990</b>	2,181,060	5,090,049
IDA Grant No. E0410 - PPA	-	-	393,600
	<b>2,908,990</b>	2,181,060	5,483,649
<b>5 Climate Resilient Infrastructure and Urban Upgrading</b>			
<b>Climate Risk Management Infrastructure</b>			
Consultant Services	<b>472,315</b>	-	472,315
Operating Costs	<b>2,778</b>	-	2,778
Training	<b>5,928</b>	-	5,928
Works	<b>36,879</b>	-	36,879
	<b>517,900</b>	-	517,900
<b>Climate Resilient Community and Market Upgrading</b>			
	-	-	-
	<b>517,900</b>	-	517,900
<b>6 Strengthening Integrated Resilient Urban Development Capacity</b>			
<b>Resilient Urban Planning and Development Control</b>			
Consultant Services	<b>70,245</b>	-	70,245
Operating Costs	<b>38,160</b>	-	38,160
Training	<b>29,303</b>	12,243	41,546
	<b>137,708</b>	12,243	149,951
<b>Solid Waste Management Operations and Financing</b>			
Consultant Services	<b>207,261</b>	29,651	236,912
Operating Costs	<b>38</b>	4,868	4,905
Training	-	1,952	1,952
	<b>207,299</b>	36,470	243,769
	<b>345,006</b>	48,713	393,720
<b>7 Project Management</b>			
Consultant Services	<b>550,660</b>		1,032,532

		481,872	
Operating Costs	136,859	221,301	358,159
Goods	-	51,812	51,812
	687,519	754,985	1,442,504
<b>8 Project Preparatory Advance</b>			
Consultant Services	-	-	67,910
Operating Costs	-	1,365	56,476
	-	1,365	124,386
	687,519	756,350	1,566,890
<b>Funds received in DA</b>			
IDA grant	2,908,990	2,181,060	5,483,649
<b>Cash paid</b>			
Climate Resilient Infrastructure and Urban Upgrading	517,900	-	517,900
Strengthening Integrated Resilient Urban Development Capacity	345,006	48,713	393,720
Project Management	687,519	754,985	1,442,504
Project Preparatory Advance	-	1,365	124,386
<b>Total Payments</b>	1,550,426	805,063	2,478,510

## PROJECT DESIGNATED ACCOUNT STATEMENT

**Account Number:** 6101845892  
**Account Type:** Current Account  
**Depository Bank (s):** Ecobank  
**Address:** 11th Street, Sinkor  
Monrovia, Liberia

*Currency: United  
States Dollar*

	<b>December 31, 2024</b>	December 31, 2023
Total Grant Received	<u>2,908,990</u>	2,181,060
<b>Total grant income reported</b>	<b>2,908,990</b>	2,181,060
Amount spent	<b>1,550,426</b>	805,063
Balance as at beginning	<u>1,646,576</u>	270,579
<b>Balance as at December 31, 2024</b>	<u><b>3,005,140</b></u>	<u>1,646,576</u>
<b>Closing Balance Consist of:</b>		
PPA Designated A/C - Ecobank	-	-
Designated A/C - Ecobank	<b>3,004,489</b>	1,645,823
Petty Cash	<u>651</u>	753
	<u><b>3,005,140</b></u>	<u>1,646,576</u>